

Financing for Development:

Tobin Taxes & National Tax Systems

TIDI Trinity Development Research Week 2011

Dr Micheál Collins
ERU (Economic Research Unit)
Dublin
mcollins@eru.ie



Outline

- 1. Taxation and Development**
- 2. International Sources**
Tobin, Robin-Hood, FTT and FAT
- 3. Indigenous Sources**
- 4. Some Conclusions**
- 5. Some References**

1. Taxation and Development

Ç Context:

- Financing development = expensive and long term
 - Ç WB: an extra \$40b+ per year to reach the MDG targets
 - Ç capital costs: water, environment
 - Ç current costs: ARV Drugs

Ç 2008 Doha declaration (and earlier Monterrey consensus, 2002) signalled need for both international and indigenous sources

Ç Looking at both these sources with a taxation perspective

2. International Sources

Ç Long attention on a Tobin tax

- Origin in 1972
- a very small tax on global capital flows

Ç Other terms have appeared recently:

- Robin-hood tax: variant of Tobin
- Financial Transactions Tax (FTT) = Tobin tax
- Financial Activities Tax (FAT) = similar to a VAT on bank profits, remuneration and liabilities – would have to be higher %

Ç All had been ruled out, but – a growing consensus

How a Tobin tax might work:

- EU proposal (September 2011):
 - Ç 0.1% on trading of bonds and shares
 - Ç 0.01% for derivative products
- Likely exclude internal-bank transfers/trades – apply to open market activities and movements
- EU proposal = EU only
- referred to as a FTT
- Positive movements in the US

How much?

- Depends on where and what included
- Certainly €15b-€25b, maybe a lot more

Why do it?

1. **Would allow Governments to more closely monitor the activities of financial institutions**
 - as we have seen, Governments have to pick-up the pieces when these go wrong
 - have also seen that Governments (and their agencies) had limited insight into the nature and scale of financial transactions when the US sub-prime issue emerged and the recession followed
 - from a societal perspective, worth implementing an FTT that provided as a by-product immediate info on financial movements and liabilities – even if it raised no money.

Why do it?

2. Revenue to do something useful:

- many and increasing number of groups claim use of the revenue:
 - Ç Governments to address Budget deficits & banking costs
 - Ç Development community to finance development
 - Ç Environmental community to address climate change
 - Ç National policy goals (not yet, butë)
- Note, revenue will be volatile

3. Dampen short-term speculation and volatility

Impediments?

1. Technical challenges

- there are some, but few and they are resolvable: IMF

2. Universalism or EU solo-run

- ideal would be all world implement FTT at onceë but not realistic
- EU could do it alone for internal transactions, but could have high distortionary effects
- EU + US would be feasible
- where FTT is universal: consumer would absorb the tax
- where FTT is not-universal: absorbed into profit margins of financial institutions

Impediments?

3. Displacement and loss of financial activity

- displacement = yes, some activity will move, but rates are small and many trades are unavoidable
- if too much of a concern, could structure FTT to tie it to origin of the activity (along lines of CCCTB proposal)
- losses of activity = likely, but this targeted on short-term volatile trades and these of limited material benefit to the welfare of society – in fact, might be welfare-enhancing
- job and GDP costs: to be traded off against potential revenue source

Overall, suspect it's time has come

3. Indigenous Sources

Ç A challenge for the development community

- Encourage/facilitate indigenous sources of revenue via a domestic taxation system
- provide stream of sustainable revenue for governance and development
- issues:
 - Ç governments – not all places yet
 - Ç governance issues: collecting, managing, using etc
 - Ç broad base implies making some of the poor poorer
 - Ç weighing up short and long-term interests

Ç Case studies: Rwanda, Sierra Leone, Namibia

- Ç Rwanda: Annual 'Taxpayers day' – national obligation

4. Some Conclusions

Ç International and indigenous sources of development finance are necessary into the longer-term.

Ç International:

- mixture of: exchequer, Tobin-like tax, NGO sector
- but what mix?

Ç Indigenous:

- sustainable national taxation systems
- also a role for a fairer trade system (esp. related to transfer pricing)

Some References

Chopra, A. (2011), 'Strengthening the Financial Stability Framework of the EU', *speech to the Dublin Economics Workshop, Kenmare* October 15th.

Christian Aid (2010). *Tax of Life: How tax dodging undermines Irish support to poor countries*. Christian Aid, Dublin.

Collins, M.L. (2011) 'Taxation' chapter in O'Hagan, J. and C. Newman (2011) *The Economy of Ireland (11th edition)*. Dublin, Gill and Macmillan.

European Commission (2011), *Council Directive COM(2011) 594 final*. EC, Brussels.

Killian, S. (2010), 'Tobin Tax Time' in *Village Magazine* March 9th. Village Magazine, Dublin.

Killian, S. (2011). *Driving the Getaway Car? Ireland, Tax and Development*. Debt and Development Coalition, Dublin.

OECD (2010), *Joint Statement on a new Tax and Development Programme*. OECD, Paris.

OECD (2011), *Revenue Statistics*, OECD, Paris.

Reisen, H (2002), 'Tobin Tax: could it work?' in *OECD Observer* No. 231/232 May. OECD, Paris.

Social Justice Ireland (2011). *A New and Fairer Ireland - Socio-Economic Review 2011*. Dublin, Social Justice Ireland, 2011. (see p107-109).

United Nations Development Programme (2011) *Human Development Report 2011*. UNDP, New York.